APPENDIX E LAX NOISE WAIVERS AND ORDINANCES

Ten-Knot Tailwind Component Waiver

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100	of Transportation	and the second
	Federal Aviation Administration	
Subject:	INFORMATION: Waivers to FAA Order 8400.9 Date: FEB 14 1985	
From:	Walter S. Luffsey Reply to Attn of: Jones: 426-8511	
. 6	Associate Administrator for Air Traffic, AAT-1	
To:	Director, Western Pacific Region, AWP-1 ATTN: Manager, Air Traffic Division, AWP-500	
	We have reviewed the AWP-500 memorandum of December 18, 1984, regarding consolidation and expansion of waivers to FAA Order 8400.9 for Los Angeles International Airport (LAX).	ar a dil
	Based on the assurances provided in that memorandum, the accompanying concurrences of AWP-200/600 and 14 years of incident-free experience at LAX, we agree that an equivalent level of safety has been demonstrated for operations under the existing and requested waivers.	GI .
	Therefore, in consideration of these unique, site-specific requirements and the justification provided, we will consolidate and expand the waivers to FAA Order 8400.9 for LAX when applying the approved noise abatement runway use program as follows:	
	Paragraph 7.b Visibility	
ŧ	A waiver is hereby granted to authorize noise abatement operations with a runway visual range (RVR) of not less than $2,400$ feet.	*.
	Paragraph 7.d.(1)(c) - Tailwind Component - Dry Runway	*
	A waiver is hereby granted to authorize noise abatement operations with a maximum tailwind component no greater than 10 knots.	
	Paragraph 7.d.(2)(b) - Tailwind Component - Wet Runway	
	A waiver is hereby granted to authorize noise abatement operations when runways are wet but clear of snow, slush, ice, or standing water with a maximum tailwind component of 10 knots. The waiver does not apply if snow, slush, ice, standing water, or other contaminants are present.	, V +
	The LAX runway use program shall conform to all other criteria in FAA Order 8400.9. Previous waivers to paragraph 7.d.(1)(c), dated November 9, 1981, and 7.b., dated December 2, 1982, for LAX, are hereby cancelled.	and the second s
	<i>9-</i> 0935	

LAX Noise Ordinances

Ordinance No. 152,455

Illos—Alicraft Noise, in effect on December 1, 1969, pursuant to Annex 13, Part 1 of the International Civil Availation Organization (ICAO), shall be deemed to meet FAR Part 36 criteria except that aircraft which require runway length of 450 meters or less at maximum certificated weights for airworthiness shall be presumed to meet such results of the presumed for the commence as both of said terms are defined in Federal Availation Regulation Part 1.

(II) Foreign Aircraft Operator—A foreign air carrier engaged in foreign air commerce as both of said terms are defined in Federal Availation Regulation Part 1.

(II) General Manager—General Manager of the Department of Airports, as escribed and defined in Article VI. Section 70, et seq. and Article XXIV. Section 238, et seq. of the Charler of the Civil Civil Annager of the Department of Airports, as escribed and defined in Article VI. Section 70, et seq. and Article XXIV. Section 238, et seq. of the Civil Civil Airport in the Civil Civil Airport in the Civil Civil Civil Airport in the Civil Airport until in omore than 2% of the daily operations at each of the stations on Exhibit A. attached hereign and dated July 24, 1978. evalue Ilmitations are shown on Exhibit A. attached hereign and dated July 24, 1978. evalue Ilmitations are shown on Exhibit A. attached hereign and dated July 24, 1978. evalue Ilmitations are shown on Exhibit A. attached hereign and dated July 24, 1978. evalue Ilmitations are shown on Exhibit A. attached hereign and dated July 24, 1978. evalue Ilmitations are shown on Exhibit A. attached hereign and dated July 24, 1978. evalue Ilmitations are shown on Exhibit A. attached hereign and dated July 24, 1978. evalue Ilmitations are shown on Exhibit A. attached hereign and dated July 24, 1978. evalue Ilmitations are shown on Exhibit A. attached the Exhibit Alice Civil C

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Aircraft operators shall not conduct affected aircraft operations at the Airport unless such aircraft conform to the criteria of FAR Part 36, consistent with the following compliance schedule:

(a) By January 1, 1987 and continuing thereafter:

(b) Al least 2% of the aircraft operated into the Airport in all affected aircraft spears of the aircraft operated into the Airport in all other affected aircraft types or classes.

(c) At least 50% of the aircraft operated into the Airport in all other affected aircraft types or classes.

(d) By January 1, 1983 and continuing thereafter:

(e) At least 50% of the aircraft operated into the Airport in all affected aircraft types or classes that have four engines with no bypass ratio or with a bypass ratio less than two aircraft operated into the Airport.

(c) By January 1, 1983 and continuing thereafter: 100% of the aircraft operated into the Airport in all affected aircraft types or classes that have four engines with no bypass ratio aircraft spears or classes that have four engines with no bypass ratio or with a bypass ratio less than two.

Part 3—Notwithstanding the provisions of Parts 1 and 2 of this Regulation and to achieve the purpose of the Regulation as found in paragraph 1(c), by January 1, 1983, all affected aircraft operating at the Airport must be certificated to the noise criteria of FAR Part 36.

COMPLIANCE—In order to demonstrate compliance with Parts 2 and 5c first Regulation, commencing with the first calendar quarter after January 1, 1981, and each quarter thereafter, each aircraft operator shall submit a quarterity report to the Department of Airports that identifies all affected aircraft that have operated at the Airport during the preceding quarter by: (1) type or class; (2) registration number; and (3) compliance with Part 3 noise criteria. Each aircraft operator's required quarterity report by the first calendar quarter.

The General Manager shall provide those administrative procedures necessary for secondary and the provision of the partial. Each
           In no event shall a variance be granted nerein for a period object.

SECTION 8. ENFORCEMENT AND PENALTIES—Any alteraft operator that fails to comply with any part of this Regulation shall be subject to loss of its operating rights at the Airport.

Prior to initiating enforcement proceedings, the subject aircraft operator shall be notified in writing of the violation and shall be afforded the opportunity to respond thereto at a public hearing.

SECTION 9. SEVERABILITY OF REGULATION—If any provision of this Regulation or the application thereof is held unconstitutional or otherwise unlawful, the remainder of the Regulation and the application of same shall not be affected thereby.
             the remainder of the Regulation and the application of state thereby.

Sec. 2. The City Clerk shall certify to the passage of this ordinance and cause the same to be published in some daily newspaper printed and published in the City of Los Angeles.

I hereby certify that the foregoing ordinance was passed by the Council of the City of Los Angeles at its meeting of May 29, 1979.

REX E. LAYTON, City Clerk
                                                                                                                                                                                                                                                                                                                                                           REX E. LAYTON, City Clerk
By Irvin Walder, Deputy
                                        Approved May 31, 1979.
                                                                                                                                                                                                                                                                                                                                                                                      TOM BRADLEY, Mayor
               File No. 76-1869
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                                                                                                                                                                                                                                                                  . REMOTE MONITORING SITE
                                                                                                                                                                                                                                          EXHIBIT "A"

Muximum Noise Limitations in dBA for each
                                                                                                                                                                                                                                          Monitoring Station at LAX, . The State of
California has certified the LAX Noise Monitoring
System to be occurate within plus or minus 1, 5 dUA
                     July 24, 1070
                                                                                                                                                                                                                                           (JN2690) Jun 6
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Ordinance	No.	168852	
Olumanoo	TIO.		

An Ordinance repealing Ordinance No. 152,455 and approving a regulation adopted by Resolution No. 17601, as amended by Resolution No. 18298, of the Board of Airport Commissioners of the City of Los Angeles, which Resolutions established a Stage 2 airplane phaseout regulation for airplanes operating at Los Angeles International Airport.

THE PEOPLE OF THE CITY OF LOS ANGELES DO ORDAIN AS FOLLOWS:

LOS ANGELES INTERNATIONAL AIRPORT STAGE 2 AIRPLANE PHASEOUT REGULATION

Sec. 1. The regulation adopted by Resolution No. 17601, as amended by Resolution No. 18298 of the Board of Airport Commissioners on May 15, 1991 and December 21, 1992, respectively, is hereby approved. Said regulation contained in said Resolutions provides for the establishment of a Stage 2 airplane phaseout regulation for airplanes operating at Los Angeles International Airport and is set forth as follows:

ORD/LAX.1 122992/BKL:so

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SECTION 1. PURPOSE: The purpose of this Regulation is to reduce airplane noise in the communities surrounding the Airport by (a) prohibiting the introduction of any new affected airplane operations with Stage 2 airplanes; (b) implementing a four-phase program to eliminate operations with Stage 2 airplanes, to be completed by January 1, 2000; (c) implementing a program to limit nighttime affected airplane operations with Stage 2 airplanes; and (d) assuring that all affected airplanes operated at the Airport on or after January 1, 2000 comply with the Stage 3 noise standards of FAR Part 36.

SECTION 2. EFFECTIVE DATE: This Regulation shall take effect on the date it becomes effective as an ordinance and shall remain in full force and effect until amended, modified or rescinded.

SECTION 3. DEFINITIONS:

- (a) Affected Airplane A subsonic or supersonic airplane operated at the Airport with a maximum certificated weight of more than 75,000 pounds, except military airplanes.
- (b) Affected Airplane Operation a landing or takeoff of an affected airplane at the Airport.
- (c) Airplane Operator The entity responsible for an affected airplane operation at the Airport.
 - (d) Airport Los Angeles International Airport.

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- (e) Board The Board of Airport Commissioners, City of Los Angeles, as described and defined in Article VI, Section 70, et seq. and Article XXIV, Section 238, et seq. of the Charter of the City of Los Angeles.
 - (f) FAA Federal Aviation Administration.
- (g) General Manager General Manager, also designated "Executive Director", of the Department of Airports, as described and defined in Article VI, Section 70, et seq. and Article XXIV, Section 238, et seq. of the Charter of the City of Los Angeles.
- (h) Quarterly Period The successive three-month periods occurring at regular intervals four times a year, the first quarter of any given year beginning on the first day of January, the last quarter ending on the thirty-first day of December.
- (i) Stage 2 Airplane A United States registered affected airplane certificated by the FAA as complying with the Stage 2 noise standards of Appendix C, Part 36 of the Federal Aviation Regulations (14 CFR 36), or an affected airplane certificated by the country of registry as complying with the noise standards of Chapter 2, Volume I of Annex 16 to the Convention on International Civil Aviation.
- (j) Stage 3 Airplane A United States registered affected airplane certificated by the FAA as complying with the Stage 3 noise standards of Appendix C, Part 36 of the Federal Aviation Regulations (14 CFR 36), or an affected airplane certificated by the country of registry as complying with the noise standards of Chapter 3, Volume 1 of Annex 16 to the Convention on International Civil Aviation.

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- (iii) On and after January 1, 1999, at least 75 percent of each airplane operator's affected airplane operations at the Airport shall be conducted with Stage 3 airplanes; and
- (iv) On and after January 1, 2000, 100 percent of each airplane operator's affected airplane operations at the Airport shall be conducted with Stage 3 airplanes.
- (c) Part 3A If, during any given month, prior to January 1, 2000, an airplane operator conducts an average of no more than four affected airplane operations per day at the Airport, then during said month that airplane operator is not required to comply with the compliance schedule set forth in Part 2 (i) through (iii) of this Section; provided, however, that no airplane operator is permitted to conduct a greater number of annual affected airplane operations with Stage 2 airplanes than is shown for that airplane operator on Exhibit A of this Regulation.
- (d) Part 3B Prior to January 1, 2000, an affected airplane operator is exempted from complying with Subsections (i), (ii), or (iii), whichever is currently applicable, of Section 5(b) Part 2 if the percentage of affected Stage 3 airplane operations conducted by all airplane operators at the Airport, calculated quarterly on an airport fleet-wide basis, meets or exceeds the Stage 3 percentage requirement of the applicable subsection. If at any time the quarterly airport fleet-wide percentage of affected Stage 3 airplane operations fails to equal or exceed the currently applicable percentage stated in Part 2, the exemption in this Part 3B shall thereafter become inoperative and all

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affected airplane operators shall individually comply fully with the compliance schedule set forth in Part 2.

The General Manager shall issue a quarterly report of airport-wide operations, which shall include the percentage of Stage 3 operations and a forecast of projected compliance or non-compliance, if any, with the applicable Stage 3 percentage.

- (e) Part 4 To provide for the reduction of airplane noise in the communities surrounding the Airport during nighttime hours, a three-phase program shall be implemented to limit the number of affected airplane operations conducted with Stage 2 airplanes:
 - (i) On and after July 1, 1991, during the hours from 1:00 a.m. through 5:59 a.m., no airplane operator shall conduct a greater number of annual affected airplane operations with Stage 2 airplanes than is shown for that airplane operator on Exhibit B of this Regulation;
 - (ii) On and after January 1, 1994, during the hours from midnight through 5:59 a.m., no airplane operator shall conduct a greater number of annual affected airplane operations with Stage 2 airplanes than is shown for that airplane operator on Exhibit B of this Regulation; and,
 - (iii) On and after January 1, 1996, during the hours from midnight through 6:29 a.m., no airplane operator shall conduct a greater number of annual affected airplane

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operations with Stage 2 airplanes than is shown for that airplane operator on Exhibit B of this Regulation.

(f) Part 5 – On and after January 1, 2000, no airplane operator shall conduct an affected airplane operation at the Airport unless the airplane has been certificated by the FAA to the Stage 3 noise standards of FAR Part 36.

SECTION 6. COMPLIANCE: To demonstrate compliance with the provisions of this Regulation, commencing with the first quarterly period after the effective date of this Regulation, and each quarterly period thereafter, each airplane operator shall submit a quarterly report to the Department of Airports that lists all affected airplanes that have operated at the Airport during the preceding quarter by the airplane characteristics in (a) through (d), and that provides the additional summary information in (e) through (g), as follows:

- (a) type or class and model number;
- (b) type of engines;
- (c) registration number;
- (d) compliance with Part 36 Stage 2 or 3 noise standards;
- (e) number of affected airplane operations by each type or class and model number and the total number of affected airplane operations;
- (f) percentages of total affected airplane operations conducted with Stage 2 and Stage 3 airplanes during the quarterly period; and

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(g) a comparison showing the total number of Stage 2 affected airplane operations conducted by the airplane operator during the preceding four quarterly periods and the number of Stage 2 affected airplane operations shown for that airplane operator on Exhibit A of this Regulation.

Each airplane operator's required quarterly report shall be submitted to the Department of Airports within 20 days after completion of each quarterly period.

The General Manager shall provide those administrative procedures necessary for reporting compliance with this Regulation.

SECTION 7. VARIANCES:

- (a) The Board may grant a variance from Section 5 of this Regulation upon written application. The request for a variance must be accompanied by a proposed program that will achieve the objectives contained in this Regulation. In the consideration of the variance request, the Board or its designated officer shall give notice and hold a public hearing to receive all information relevant to the request and shall grant a variance if the public interest would be satisfied by such a variance. In weighing the public interest, the Board shall consider the following:
 - (i) The ability of the airplane operator to effectuate new airplane delivery or the retrofitting of existing airplanes in a timely manner, including evidence that firm and timely orders have been placed for hush kit or new affected airplane deliveries.

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- (ii) The economic feasibility of complying with the Regulation.
- (iii) The noise impact should the variance be granted.
- (iv) The value to the public of the services for which the variance is sought.
- (v) Whether the airplane operator is taking measures which achieve the objectives of this Regulation.
- (vi) Whether the airplane operator has a statement, signed by the Secretary of State or by a Deputy Secretary of State, stating the official position of the United States that the granting of a variance is in the foreign policy or national security interests of the United States.
- (vii) Whether the airplane operator has a statement, signed by the Secretary of Transportation, which finds the granting of a variance would be in the vital national interest.
- (b) The burden of proof shall be on the applicant for a variance. The Board shall make findings on the merits of said request based on the aforementioned criteria and either grant or deny the request. The Board may grant a variance in part, or for limited duration, and may impose such conditions on the granting of a variance which it finds appropriate to accomplish the purposes of this Regulation.
- (c) In acting upon any variance, the Board shall be subject to the following limitation: the terms of any variance shall not exceed two years or the length of the term of any applicable compliance period which is the subject of a variance

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request, whichever is shorter; a variance shall not be granted which is a continuation of or modification to a variance previously granted.

- (d) If a variance is requested from Section 5(a) Part 1 of this Regulation for the purpose of permitting a new entrant airplane operator to commence operations at the Airport with affected Stage 2 airplanes, the variance may be granted only on the condition the prospective new entrant airplane operator conducts operations at the Airport with a percentage of Stage 3 operations at least equal to the quarterly airport fleet-wide percentage of Stage 3 aircraft operations at the Airport at the time of entry. Any air carrier not listed on Exhibit A may only apply to operate at the airport as a "new entrant airplane operator."
- (e) In the event the Board denies the variance as requested by an airplane operator, such operator may request within 30 days of said denial a written finding of the Secretary of Transportation that granting a variance will be in the "vital national interest." If the Secretary pursuant to Section 7(a)(vii) issues the requested finding, the Board shall grant a variance provided the finding is specific as to why a variance is in the vital national interest considering (i) competition in the air carrier industry, (ii) essential small community air service, (iii) financial viability and continued existence of the operator, and (iv) new service to a city presently without commercial air service to or from Airport. The Board shall not be required to grant a variance pursuant to Section 7(a)(vii) if it would lead to an increase in affected Stage 2 operations at the airport beyond that percentage of Stage 2 operations which is required by the most recent interim compliance date, or if it would permit Stage 2 operations beyond December 31,

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1999. Section 7(a)(vii) shall not be applicable to the Board's denial of any variance from Section 7(d) of this Regulation. The Board shall, however, consider any opinion issued by the Secretary of Transportation on the subject of the Board's denial of a variance.

(f) If pursuant to Section 7(a)(vi) an airplane operator secures the required statement of the Secretary of State regarding the granting of the requested variance, the Board shall be obligated to grant a variance.

SECTION 8. ENFORCEMENT AND PENALITES: Any airplane operator that fails to comply with any part of this Regulation shall be subject to the loss of its Stage 2 operating rights at the Airport.

Prior to initiating enforcement proceedings, the subject airplane operator shall be notified in writing of the violation and shall be afforded the opportunity to respond thereto at a public hearing.

If carrier-by-carrier Stage 3 rules are imposed pursuant to Section 5(d), an airplane operator shall receive ninety (90) days advance written notice prior to losing its Stage 2 operating rights at the Airport.

SECTION 9. SEVERABILITY OF REGULATION: If any provision of this Regulation or the application thereof is held unconstitutional or otherwise unlawful, the remainder of the Regulation and the application of same shall not be affected thereby.

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ORD/LAX.1 122992/BKL:so

Sec. 2. The City Clerk shall certify to the passage of this Ordinance and cause the same to be published in some daily newspaper printed and published in the City of Los Angeles. I hereby certify that the foregoing Ordinance was passed by the Council of the City of Los Angeles, at its meeting of ELIAS MARTINEZ, City Clerk By Deputy Approved Mayor Approved as to Form and Legality JAMES K. HAHN, City Attorney ORD/LAX.I RESO. 18298 -12-122992/BKL:sn

EXHIBIT A

LOS ANGELES INTERNATIONAL AIRPORT

The annual number of Stage 2 affected airplane operations permitted to be conducted by airlines commencing on June 1, 1990. This list was promulgated pursuant to the Interim LAX Noise Control Moratorium Policy adopted by the Los Angeles City Board of Airport Commissioners on May 31, 1990 under Resolution No. 17151.

AIRLINE	PERMITTED ANNUAL STAGE 2 OPERATIONS	AIRLINE	PERMITTED ANNUAL STAGE 2 OPERATIONS
4000 4000 000 000 000 000 000 000 000 0	0	Japan Airlines	450
Aero Argentinas	3650	Kalitta Air	834
Aero California		Key Airlines	18
Aerocancun	.0	KLA David Dutch	100
Aeromexico	1868	KLM Royal Dutch	688
Air America	_0	Korean Airlines	662
Air Canada	766	LACSA Airlines	266
Air France	310	Lan Chile	34
Air Jamaica	26	Lot Polish Air	0
Air New Zealand	6	LTU	
Air Train	398	Lufthansa	388
Airborne Express	520	Malaysian Air	0
Alaska Airlines	5176	Martinair	10 .
Alitalia	338	Mexicana	7594 —
All Nippon Airways	62	MGM Air	1348
Amer Trans Air	18	Midway	0
America West	18512	Northwest Air	9360
American	11164	Pan AM	6864
Amerijet Int'l	1560	Philippine Air	536
Avianca	312	Piedmont Air	132
Aviateca	138	Qantas Airways	764
	0	Rosenbalm	1554
Balair	· ŏ	Royal Jordanian	0
British Airways	78	Scandinavian Air	0
CAAC	86	Singapore Air	24
Caledonian Air		Southern Air	908
Canadian Pacific	3188	Southwest	9125
China Airlines	330		104
Condor		Sun Country Swiss Air	Ö
Continental	5974		90
Delta Airlines	46414	TACA	ž
DHL	520	Tap Air Portugal	
Eastern Airlines	- 0	Trans Continental	1590
Ecuatoriana	124	. TWA	37242
Egypt Air	0	United Airlines	3/2-72
El Al Israel	218	United Express	4
Emery Worldwide	. 80	UPS	
Evergreen Int'l	128	US Air	77797
Federal Express	4490	UTA French Air	a consist of the particle of the second
Finnair	0	Varig Brazil Air	20
Garuda Indonesia	*O	Virgin Atlantic	
Great American	48	West Air/United	0
Hawaiian Air	286	Yugoslav Air	430
Iberia Airlines	186	Zantop	430
Independent Air	26		gov. [1] (7) (52%) (6)

EXH-A.LIS/9-2-92/RMBac

EXHIBIT B

LOS ANGELES INTERNATIONAL AIRPORT

Commencing on July 1, 1991, the annual number of Stage 2 affected airplane operations permitted to be conducted by airlines at LAX are listed below for specified dates and time periods. This list was promulgated pursuant to the LAX Stage 2 Airplane Phaseout Regulation adopted by the City of Los Angeles Board of Airport Commissioners on December 21, 1992 under Resolution No. 18298

AIRLINE

PERMITTED ANNUAL STAGE 2 NIGHTTIME OPERATIONS

Pri	July 1, 1991 Januar		On and uary 1, am-5:5	1994		On and After January 1, 1996 12 am-6:29 am		
	-				200.00		- 1	
Air France					52			52
Airborne Express		208			208			260
Alaska Airlines		52			52			52
America West Airlines, Inc.		520			624			884
Amerijet International			* *	b-	260			260
Aviateca S.A.	54		127	4 . 30	52		\$30 (to , 25) \$1.50 (to	
Connie Kalitta Services, Inc.		260			260			364
Continental Airlines		520			520	10		520
Delta Airlines, Inc.		208			312			936
Evergreen International Airlines		128			128			128
Federal Express		1456			1872			1872
Japan Airlines		312			312			364
Korean Airlines	3	260			260			260
Lufthansa German Airlines				12	52		SE K E	52
Mexicana de Aviacion		728			832			832
MGM Grand Air, Inc.		104			104		949	104
		312			572			624
Northwest Airlines, Inc.		312			312			364
Pan American World Airways		-			52		- 4	52
Philippine Airlines		104		2	104	4	(WAY) 21	104
Qantas		364			364			468
Rosenbalm Aviation, Inc.		208	9.8	0.000	208	ಶ್ರಕ್ಷ		260
Southwest Airlines Co., Inc.	255	22	Y 5.	1	22		Tan . To est A.	22
Trans Continental Airlines		22			-			

Notes:

This exhibit is based upon annualized Stage 2 operations from Flight Progress Strips between April 2, 1991 to April 8, 1991. Time periods are local Los Angeles time. Flight Progress Strips list airplanes by family, not family/model. Generally, airplane families determine Stage 2 or 3 designation, but occasionally airplane family/model is required to make the determination, Airlines operating airplane families that contain models that are both Stage 2 and Stage 3 but here alletted contains as Albary and Stage 3. airplane families that contain models that are both Stage 2 and Stage 3 have been allotted operations as if they were all Stage 2. Summary listings of the Flight Progress Strips were compared against April 1991 Revenue Landing Reports and Airline Quarterly Reports, which contain both simplane family and model number. Airlines operating 100% Stage 3 simplanes by family/model number were not allotted any Stage 2 nighttime operations. All operations were then compared to permitted operations according to Exhibit A and capped at that level. In no event shall Exhibit B operations be greater than Exhibit A operations.

EXH-B.LIS/9-1-92/AS:rc

ELIAS MARTINEZ City Clork

J. Michael Carey Executive Officer

When making Inquiries relative to this matter refer to File No.

91-0905 91-0906 CITY OF LUS ANGELES



Office of CITY CLERK Council and Public Services Room 395, City Hall Los Angeles, CA 90012 Council File Information - 485-5703 General Information - 485-5703

> Pat Letcher Chief Legislative Assistant

CD 6

June 30, 1993

Department of Airports
Airport Commission
City Attorney
City Administrative Officer
Chief Legislative Analyst

RE: ESTABLISHING STAGE 2 AIRPLANE PHASEOUT (NOISE) REGULATIONS FOR COMMERCIAL AIRCRAFT OPERATING AT THE LOS ANGELES AND ONTARIO INTERNATIONAL AIRPORTS

At the meeting of the Council held <u>June 23, 1993</u>, the following action was taken:

Attached report adopted, as amended	··
See attached motion adopted (Flores - Galanter)	X
Two Ordinances adopted	··x
Ordinance Number	168852
Publication date	07-02-93
Effective date	08-02-93
Mayor approved	06-30-93
Ordinance Number	168853
Publication date	07-02-93
Effective date	08-02-93
Mayor approved	06-29-93

Mancy Russell

City Clerk bem

stcgo\910905

File Nos. 91-0905 91-0906

TO THE COUNCIL OF THE CITY OF LOS ANGELES

Your COMMERCE, ENERGY AND NATURAL RESOURCES COMMITTEE

reports as follows:

Public Comments XX __

COMMERCE, ENERGY AND NATURAL RESOURCES COMMITTEE REPORT and ORDINANCES relative to establishing Stage 2 airplane phaseout (noise) regulations for commercial aircraft operating at Los Angeles and Ontario International Airports.

Recommendations for Council action, as recommended by the City Administrative Officer:

- PRESENT and ADOPT accompanying two (2) Ordinances establishing Stage 2 airplane phaseout (noise) regulations for commercial aircraft operating at Los Angeles International Airport and Ontario International Airport.
- 2. NOT PRESENT and ORDER FILED two (2) draft Ordinances dated "May 16, 1991 relative to noise regulations, inasmuch as these are "old" draft Ordinances.

Summary

On June 8, 1993, the Commerce, Energy and Natural Resources Committee considered and approved recommendations of the City Administrative Officer relative to adopting two proposed Ordinances to establish a Stage 2 airplane phaseout (noise) regulations for commercial (air carrier) aircraft operating at Los Angeles and Ontario International Airports.

In 1991, the City Council considered draft Ordinances relative to phasing out the operations of the more noisy Stage 2 commercial aircraft at Los Angeles and Ontario International Airports by the year 2000. The primary differences between the proposed Ordinances and the requirements of the Federal Aviation Administration (FAA) at that time was the City schedule to achieve reductions in the number of operations sooner.

Enactment of these earlier draft Ordinances was successfully frustrated by the FAA under its broad authority to withhold noise mitigation grant funds and approval of applications by a local airport operator to impose the Passenger Facility Charge (PFC) if

locally enacted restrictions on Stage 2 and Stage 3 aircraft operations are believed to be inconsistent with the needs of the national air transport system. The City Council returned the previous draft Ordinances to the Commerce, Energy and Natural Resources Committee and requested the Department of Airports (DOA) to resolve the concerns of the FAA.

The replacement Ordinances are believed by the DOA Executive Director and the City Attorney to resolve the concerns of the FAA. If adopted, the noise regulations should no longer cause difficulty in receiving federal noise grant funds or jeopardize receipt of PFC's in the future. The City Attorney believes that the FAA concurs with this view.

Although not as aggressive in limiting Stage 2 operations as the prior draft Ordinances, the replacement Ordinances will permit regulation of Stage 2 operations at LAX and Ontario, i.e., there is a definable limit on the number of Stage 2 operations and penalties for violations.

The Committee recommended that the Ordinances dated May 16, 1991 be received and thereafter filed, inasmuch as they are old drafts, and further recommended that the currently proposed Ordinances relative to noise restrictions at Los Angeles and Ontario International Airports be adopted by the City Council.

Respectfully submitted,

COMMERCE, ENERGY AND NATURAL RESOURCES COMMITTEE

KC 6/9/93 CD 6 (91-0905) Enc: Ordinances (4)

#910905

ADOPTED *AS AMENDED JUN 23 1993

LOS ANGELES CITY COUNCIL'
SEE ATTACHED MO.
ORDS ADOPTED

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The Commerce, Energy and Natural Resources Committee Report and Ordinances considered Stage 2 airplane phase out (noise regulations) for commercial aircraft operating at Los Angeles Airport and Ontario International airports.

The Committee was advised by the City Attorney and the Executive Director of the Department of Airports, that the Ordinance for commercial aircraft operating at Los Angeles airport does not apply to private aircraft and applies only to federally certificated air carriers, and that a letter had been had issued so stating.

The Committee instructed the Department of Airports to include the letter in the file to clarify this issue.

I THEREFORE MOVE THAT the Committee report be amended to add an instruction to the City Attorney's office to include the letter from the Department of Airports in the file to clarify this issue.

PRESENTED BY:

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Joan Milke Flores Councilwoman, 15th District

SECONDED BY:

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ADOPTED

JUN 23 1993

LOS ANGELES CITY COUNCIL

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City of Los Angeles Department of Airports
Tom Bradley, Mayor

Board of Airport Commissioners

Robert A. Chick President Leland Wong Vice President Johnnie L. Cochran, Jr. Maria Elena Durazo Jack Tenner

RESOLUTION NO. 18298

Clilton A. Moore Executive Director

WHEREAS, aircraft noise has been of significant concern at Los Angeles International Airport since the advent of the jet age in 1959: and

WHEREAS, in 1969, the State of California adopted an Airport Noise Law and thereafter approved noise regulations, with amendments thereto, requiring airport operators to reduce the noise impact of jet aircraft in the vicinity of California airports; and

WHEREAS, in <u>Air Transport Association v. Crotti, etc., et al.</u>, a case to which the City of Los Angeles was a party, the California Noise Regulations were ruled constitutional on their face with respect to Community Noise Equivalent Levels (CNEL) and it was held that each airport proprietor has certain duties, rights, obligations, and powers in this regard; and

WHEREAS, in <u>Aaron</u>, et al. v. City of <u>Los Angeles</u>, the California Court of Appeal imposed liability upon the City of <u>Los Angeles</u>, as the airport proprietor, for the diminution in property values due to

noise emanating from jet aircraft operating to and from Los Angeles International Airport; and

WHEREAS, in <u>Japan Air Lines</u>, et al. v. City of <u>Los Angeles</u>, the California Court of Appeal held, as to property damage under the law of eminent domain, that the City of Los Angeles is not entitled to indemnification from air carriers operating at <u>Los Angeles</u> International Airport; and

WHEREAS, in <u>Baker v. Burbank-Glendale-Pasadena Airport Authority</u>, the California Supreme Court held airport proprietors may be held liable for emotional distress and personal injury damages caused by aircraft noise under the legal theory of nuisance; and

WHEREAS, the management of the Department of Airports has been apprised of the holdings of the United States Supreme Court in <u>Griggs v. Allegheny County</u> and <u>Lockheed Air Terminal, Inc. v. City of Burbank</u>, the Federal Circuit Court of Appeals Opinion in the <u>Concorde</u> 1 and 2 cases with respect to the Port Authority of New York and New

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Jersey, and the Federal District Courts' Opinions in <u>National Aviation v. City of Hayward</u> and <u>San Diego Unified Port District v. Gianturco</u>, which relate in various ways to the rights, duties, obligations, and powers inherent in an airport proprietor with regard to the liability for and the control of jet aircraft noise; and

WHEREAS, the Los Angeles City Attorney's Office has reported to the Board of Airport Commissioners on numerous occasions, by virtue of the above-referenced statute, regulations, decisions, and the common law rights vested in the airport proprietor that said Board has the obligation, duty, and right to take affirmative steps to reduce the noise impact of aircraft using the City of Los Angeles' Airports; and

WHEREAS, the Board of Airport Commissioners, by Resolution No. 11650, dated May 7, 1979, adopted the Los Angeles International Airport Noise Control Regulation to limit and reduce the noise from aircraft operations through the phaseout of FAR Part 36 Stage 1 aircraft, said Regulation being adopted on May 29, 1979 by Los Angeles City Council Ordinance No. 152,455; and

WHEREAS, Los Angeles City Council Ordinance No. 152,455, pertaining to the phaseout of Stage 1 aircraft at Los Angeles International Airport, was upheld in 1985 as valid and enforceable by the Ninth Circuit Court of Appeals in Empresa Ecuatoriana de Aviacion v. City of Los Angeles; and

WHEREAS, the Board of Airport Commissioners, by Resolution No. 16854, dated September 27, 1989, directed the Executive Director to investigate and definitively prepare proposed noise and access restrictions ("proposed regulation") regarding the phaseout,

nighttime operations, and non-addition of FAR Part 36 Stage 2 aircraft at Los Angeles International Airport; and

WHEREAS, after submission of the Executive Director's proposed regulation, the Board of Airport Commissioners, by Resolution No. 17150, dated May 31, 1990, directed the Executive Director to circulate for review and comment the proposed regulation to all concerned parties including the air carriers, local governments, the Federal Aviation Administration, the LAX Area and Citywide Advisory Committees, and the Air Transport Association and to simultaneously initiate the appropriate environmental review process; and

WHEREAS, as an interim measure, the Board of Airport Commissioners, by Resolution No. 17151, dated May 31, 1990, adopted an Interim Noise Control Moratorium Policy to prohibit as a policy the introduction of additional new aircraft operations by FAR Part 36 Stage 2 aircraft at Los Angeles International Airport; and

WHEREAS, the Board of Airport Commissioners, by Resolution No. 17601, dated May 15, 1991, adopted a proposed Stage 2 regulation which was forwarded to the Los Angeles City Council for approval by ordinance;

WHEREAS, the Los Angeles City Council returned the proposed regulation without taking action to adopt it as an ordinance; and

WHEREAS, in accordance with discussions and negotiations with the Federal Aviation Administration, the Board of Airport Commissioners is now amending and readopting the proposed Stage 2 regulation to amend certain provisions to address the concerns expressed by the Federal Aviation Administration; and

WHEREAS, the amending language does not significantly change the general scope and effect of the proposed regulation and retains the object of phasing out all Stage 2 aircraft by the year 2000; however, the amending language will permit the Board of Airport Commissioners to grant variances in additional situations and make the LAX regulation more closely aligned with federal Stage 2/3 regulations;

WHEREAS, this action amends Board of Airport Commissioners Resolution No. 17601 and the provisions of the proposed regulation adopted by said Resolution; and

WHEREAS, the proposed amended regulation ("proposed regulation") is intended to apply only to FAR Part 36 Stage 2 aircraft operations and is not intended to regulate or restrict Stage 3 aircraft operations; and

WHEREAS, in order to comply with the California Environmental Quality Act and to ensure that the proposed regulation is fair, nondiscriminatory, economically sound, and not unduly burdensome in interstate commerce, the Board of Airport Commissioners caused the proposed regulation to be widely distributed and, thereafter, public hearings held with respect to the proposed regulation; and

WHEREAS, pursuant to said process, public meetings and hearings were held on May 31, 1990, August 28, 1990, March 25, 1991, and May 15, 1991 affording the opportunity for comments by governmental agencies, elected officials, industry representatives, airport neighbors, and members of the general public, which meetings and hearings were widely attended by the public; and

WHEREAS, the Federal Aviation Administration received copies of the proposed regulation at the outset of the proposed action which resulted in oral and written presentations by Federal Aviation Administration representatives to the Board of Airport Commissioners

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with respect to the provisions of the proposed regulation; and

WHEREAS, the Federal Aviation Administration sent a written request that the Board of Airport Commissioners study and investigate 15 specific items, prior to adopting the proposed regulation, which the Department of Airports accomplished with the aid of a professional consultant study of the economic effect of the proposed regulation both at Los Angeles International Airport and nationally, including an assessment of other economic alternatives; and

WHEREAS, the United States Congress, on November 5, 1990, adopted the "Airport Noise and Capacity Act of 1990" enacting a national Aviation Noise Policy which expressly provides in Section 9304(a)(2)(A) that Stage 2 noise regulations "proposed" by local airports prior to October 1990 are categorically exempt from the provisions of the Act; and

WHEREAS, this proposed regulation qualifies as a Stage 2 regulation proposed prior to October 1, 1990 and, therefore, is expressly grandfathered by the provisions of Section 161.201(a)(1) of the Federal Aviation Regulation and Section 9304(2)(A) of the Airport Noise and Capacity Act of 1990 [49 U.S.C. 2153(a)(2)(A) and 49 U.S.C. 1305]; and

WHEREAS, the Executive Director reviewed the economic and environmental studies, reviewed and considered the comments submitted by all interested parties, analyzed the comments of the Federal Aviation Administration, weighed the practical alternatives, and hereby recommends the Board of Airport Commissioners' adoption of the proposed regulation; and

WHEREAS, the Board of Airport Commissioners has reviewed the economic and environmental studies, reviewed and considered the recommendation of the Executive Director, and has considered other practical alternatives to this proposed regulation, and hereby finds the proposed regulation to be a reasonable, feasible, and legally appropriate method of reducing the impact of jet aircraft engaging in operations at Los Angeles International Airport; and

WHEREAS, pursuant to the powers of the Board of Airport Commissioners contained in the City Charter of the City of Los Angeles, the Board of Airport Commissioners finds that the proposed regulation achieves a balance between the needs of the community impacted by jet aircraft noise, the needs of the City of Los Angeles, and the region served by Los Angeles International Airport as a whole and the requirements of the air carriers operating at this facility; and

WHEREAS, the purpose of the Los Angeles International Airport Stage 2 Airplane Phaseout Regulation, as amended, is to reduce airplane

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noise in the communities surrounding the airport by: (a) prohibiting the introduction of any newly affected airplane operations, with Stage 2 airplanes; (b) implementing a four-phase program to eliminate operations with Stage 2 airplanes to be completed by January 1, 2000; (c) implementing a program to limit nighttime affected airplane operations with Stage 2 airplanes; and (d) assuring that all affected airplanes operated at the airport on or after January 1, 2000 comply with the Stage 3 Noise Standards of Part 36; and

WHEREAS, the environmental consequences of this action has been previously assessed by the Board of Airport Commissioners by Resolution No. 17600, dated May 15, 1991, with the approval of a final Environmental Impact Report (EIR); and

WHEREAS, this action is in compliance with the California Environmental Quality Act and the City of Los Angeles Guidelines, Article III, 2.(i);

NOW, THEREFORE, BE IT RESOLVED that the Board of Airport Commissioners hereby AMENDS Resolution No. 17601; APPROVES and ADOPTS the Los Angeles International Airport Stage 2 Airplane Phaseout Regulation, a copy of which is attached hereto; DIRECTS the Executive Director to transmit the Regulation to the Los Angeles City Council for consideration and adoption in the form of an ordinance; REQUESTS the Los Angeles City Council to adopt the Resolution as an ordinance upon preparation and approval as to legal form by the City Attorney; DIRECTS the Executive Director, if necessary, to transmit the Regulation to the Los Angeles City Council for adoption in ordinance form; and RESCINDS Resolution No. 11650 upon final adoption of this Resolution No. 18299 by ordinance; and

BE IT FURTHER RESOLVED this Regulation, attached hereto and incorporated herein, shall be applicable in all respects to each and every affected aircraft that now operates, or in the future may operate, at Los Angeles International Airport.

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I hereby certify that the foregoing is a true and correct copy of Resolution No. 18298 adopted by the Board of Airport Commissioners at a regular meeting held Monday, December 21, 1992.

Commissioners

**Commissioners*

Elaine E. Staniec - Secretary BOARD OF AIRPORT COMMISSIONERS This page intentionally left blank